PS LA 2001/8 - ATO interpretative decisions

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1 This document has changed over time. This version was published on 22 January 2025

This practice statement was originally published on 31 March 2001. Versions published from 2 September 2009 are available electronically - refer to the online version of the practice statement. Versions published prior to this date are not available electronically. If needed, these can be requested by emailing TCNLawPublishingandPolicy@ato.gov.au.



PS LA 2001/8 ATO interpretative decisions

This Practice Statement explains the policy for ATO interpretative decisions.

This Practice Statement is an internal ATO document and an instruction to ATO staff.

1. ATO interpretative decisions

An ATO interpretative decision (ATO ID) is a summarised version of a decision we have made on the application of the law¹ to a particular situation. We issued ATO IDs between 2001 and 2016.

2. Why we have ATO IDs

ATO IDs set out a precedential ATO view, as explained in Law Administration Practice Statement PS LA 2003/3 *Precedential ATO view.*

We produce precedential ATO views to ensure we provide consistent interpretative decision-making. You must search for existing precedential ATO views and those being prepared when resolving interpretative issues.

You must follow an ATO ID where:

- in your judgment, there is no material difference between the facts of the issue you are making a decision on and the facts of an existing ATO ID,
- you are satisfied that the application of the precedential ATO view set out in the ATO ID will result in a correct decision.²

An interpretative issue is one where the application of the law is not straightforward.

An exercise of a discretion, a conclusion of fact or the determination of a value, for example, would not be an interpretative issue.

3. Taxpayer reliance on ATO IDs

ATO IDs are publications approved in writing by the Commissioner and therefore offer penalty and interest protection to any taxpayer who might rely on them.³

4. Maintaining the currency of ATO IDs

In line with the requirements of PS LA 2003/3, business lines must have processes in place to ensure

¹ Law administered by the Commissioner includes law governing income tax, indirect taxes, fringe benefits tax, withholding taxes, resource rent taxes, superannuation and excise. ATO IDs, as precedential ATO view documents, are reviewed and (if necessary and in a timely manner) updated, withdrawn and replaced (with an appropriate replacement product), or withdrawn.

We no longer prepare new ATO IDs or significantly update existing ATO IDs.

Amending ATO IDs - minor updates

ATO IDs that require only a *minor* update, which does not affect the decision or reasons for decision, can be amended.

Withdrawing and replacing ATO IDs – substantial updates

If an ATO ID requires a *substantial update*, it should be withdrawn and an appropriate replacement product produced.

You should:

- consult with your business line's Public Advice and Guidance (PAG) Unit, as listed in <u>PAG</u> – <u>Key contacts</u> (link available internally only), to determine the most appropriate product, and
- (if necessary) follow the procedures for developing PAG products in <u>PAG development</u> <u>procedures – end to end</u> (link available internally only).

As a general rule, an ATO ID should not be withdrawn before the replacement product is published.

Withdrawing ATO IDs without replacement

In limited circumstances (for example, where the provision which the ATO ID discusses has been repealed but not replaced or the issue covered no longer has sufficient value to warrant the investment in producing the replacement product), the ATO ID may not need to be replaced.

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² If following the ATO ID would result in an incorrect decision, you should escalate the issue as per the process in PS LA 2003/3.

³ See sections 361-5 and 298-20 of Schedule 1 to the *Taxation Administration Act 1953*.

Note that normally you should not withdraw an ATO ID where it is still correct. There is no value in doing this.

 contact <u>PAG Governance</u> in the Office of the Chief Tax Counsel.

5. More information

For more information:

 view ATO IDs on <u>ATOlaw</u> (link available internally only) or the <u>Legal database</u> Date issued: 8 June 2007

Date of effect: 8 June 2007

Business line: OCTC

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Amendment history

22 January 2025

| Part | Comment |
|------------|--|
| Section 3 | Updated to explain that we no longer prepare ATO IDs. |
| Section 4 | Updated maintenance expectations for ATO IDs and when they should be replaced with alternative products. |
| Throughout | Included references to Enterprise Knowledge Management procedures for preparing PAG products. |
| Throughout | Updated in line with current ATO style and accessibility requirements. |

9 June 2016

| Part | Comment |
|-----------|--|
| All | Updated to the new LAPS format and style. |
| Section 3 | Clarify when an ATO might be prepared in accordance with new PAG guidelines. |
| Section 5 | Replace reference to ATO ID guidelines with PAG processes. |

3 September 2014

| Part | Comment |
|--------------|--|
| Paragraph 30 | Format amended for clarity. |
| Paragraph 31 | Deleted. Requirement for professional accreditation for authorised officers removed. |

3 May 2013

| Part | Comment |
|---------------------|--|
| Paragraphs 19 to 21 | Revised to clarify that a public ruling should be considered when issue represents a significant risk. |
| Paragraph 28 | Remove reference to general written advice, following integration of GST rulings system into general rulings provisions. |
| Paragraph 34 | Update to provide link to ATO ID template in Other References. |

28 March 2013

| Part | Comment |
|------------------|--|
| Paragraph 17 | Corrected dot point reference to paragraph 27 to paragraph 28. |
| Other References | Updated link to ATO ID Guidelines. |

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21 May 2012

| Part | Comment |
|------------|---|
| Throughout | Updated to: |
| | reflect the replacement of the priority technical issues system and the requirement to escalate precedential issues to Centres of Expertise with the new rules for engagement of tax technical officers in Law and Practice set out in PS LA 2012/1 |
| | delete material which was merely a replication of policy stated elsewhere; that is |
| | the protection afforded by ATO IDs, which is set out now in PS LA 2008/3 |
| | responsibilities for reviewing and maintaining ATO IDs, which is set out in PS LA 2003/3 |
| | improve clarity about when an ATO ID should be prepared – particularly around the interplay of ATO IDs with other precedential ATO view documents (paragraphs 17 to 22) |
| | clarify requirements for accreditation to issue ATO IDs |
| | remove lower-level detail in the preparation and publishing process |
| | more logically reorder material and remove duplication. |

1 December 2011

| Part | Comment |
|---------------------|--|
| Paragraphs 46 to 48 | Content updated as a result of the publication of TD 2011/19 which explains general administrative practice. |
| Throughout | References to PMU changed to PTI & PRU. References to Tax Office changed to ATO. Correction of citation of references to related law administration practice statements. |

9 November 2009

| Part | Comment |
|------------------------------|--|
| Paragraphs 14, 28, 31 and 29 | References to the Technical Decision Making System (TDMS) updated to refer to Siebel. |
| Paragraph 25 | Updated reference to CGT. |
| Paragraph 28 | Instance of when an ATO ID does not need to be prepared deleted. |
| Paragraph 30 | Updated reference to TCN. |
| Paragraph 32 | Updated a reference to a related practice statement from PS LA 2001/7 to PS LA 2008/4. |
| | Further clarification on publication and preparation of an ATO ID added BSL references updated from OCTC to L&P. |
| Footnote 12 | Updated a reference to a related practice statement from PS LA 2001/4 to PS LA 2008/3. |

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2 September 2009

| Part | Comment |
|-----------------|----------------------------------|
| Contact details | Contact officer details updated. |

23 July 2009

| Part | Comment |
|-------------|---|
| Footnote 12 | Updated a related practice statement from PS LA 2001/4 to PS LA 2008/3. |

11 August 2008

| Part | Comment |
|-----------------|----------------------------------|
| Contact details | Contact officer details updated. |

26 November 2007

| Part | Comment |
|--------------|---|
| Paragraph 45 | Corrected paragraph reference of PS LA 2003/3 (from paragraph 33 to 35 of that practice statement). |

8 June 2007

| Part | Comment |
|------------|---|
| Throughout | To clarify the issue of what 'no material difference' means and to detail new exceptions to the requirement that ATO IDs are to be published. |

References

| Legislative references | TAA 1953 Sch 1 298-20 |
|-----------------------------|--|
| | TAA 1953 Sch 1 361-5 |
| Other references | PAG – Key contacts (link available internally only) |
| | PAG development procedures – end to end (link available internally only) |
| Related practice statements | PS LA 2003/3 |

ATO references

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| ATOlaw topic | Administration ~~ Rulings and other advice |

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